

Decision Maker: Executive

Date: 10th June 2014

Decision Type: Non-Urgent Executive Non-Key

Title: CARRY FORWARD OF INVEST TO SAVE FUNDING – ADULT SOCIAL CARE AND DAY OPPORTUNITY PROJECTS

Contact Officer: Lorna Blackwood, Assistant Director Commissioning
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Chief Officer: Terry Parkin Executive Director Education, Care & Health Services

Ward: (All Wards);

1. Reason for report

- 1.1 In 2011, the Executive agreed to allocate a total of £1.191m from the NHS funds for social care over a two year period (2012/13 and 2013/4) for invest to save projects relating to adult social care services. These projects related to older people with dementia, adults with physical disabilities and young people with learning disabilities. The projects if successful would result in cumulative net savings of £675k in the second year after which a full evaluation would be carried out to establish the ongoing net revenue savings which could be achieved.
- 1.2 A sum of £1.054m remained unspent at the end of 2012/13 and the Portfolio Holder agreed to carry forward this sum into the 13/14 budget to enable the projects to be completed. This report provides a further update on the projects, proposes the return of £352k to central contingency and requests the carry forward of the remaining £489k to the 14/15 budget to enable the projects to be completed.
- 1.3 Additionally in February 2013 Executive agreed invest to save funding of £611k in 2013/14 and £264k in 2014/15 to support the reconfiguration of day opportunities for older people. This report also requests confirmation of the allocation of the £264k in 2014/15 to support the transition to the new operating model.
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2. **RECOMMENDATION(S)**

- 2.1 **The Executive is requested to note the return of £352,000 to the Council's central contingency and agree to the carry forward of £488,920 to 2014/15 in order to complete the adult social care invest to save projects.**

2.2 The Executive is also asked to confirm the allocation of the £264,390 2014/15 invest to save funding for the reconfiguration of day opportunities for older people as agreed by Executive in February 2013.

Corporate Policy

1. Policy Status: Existing Policy:
 2. BBB Priority: Supporting Independence for adults
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Financial

1. Cost of proposal: £ 753,310 in 2014/15 budget
 2. Ongoing costs: Non-Recurring Cost:
 3. Budget head/performance centre: NHS social care funding
 4. Total current budget for this head: £1.191 original budget for adult social care projects plus £264,390 for the reconfiguration of day opportunities for older people
 5. Source of funding: NHS social care funds
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Staff

1. Number of staff (current and additional): 8.5 FTE directly employed by the Council on time limited contracts
 2. If from existing staff resources, number of staff hours:
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Legal

1. Legal Requirement: Statutory Requirement:
 2. Call-in: Applicable:
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Customer Impact

1. Estimated number of users/beneficiaries (current and projected): Approximately 1800 older people with moderate to severe needs resulting from dementia, 225 service users with physical disabilities and 30/40 young people with learning disabilities in out of borough specialist schools and colleges. Approximately 650 people accessing day opportunities.
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Ward Councillor Views

1. Have Ward Councillors been asked for comments? Not Applicable
2. Summary of Ward Councillors comments:

3. COMMENTARY

ADULT SOCIAL CARE INVEST TO SAVE PROJECTS

3.1 In 2011, the Executive agreed to allocate a total of £1.19m from the NHS funds for social care over a two year period (2012/13 and 2013/4) for invest to save projects relating to adult social care services. These projects related to older people with dementia, adults with physical disabilities and young people with learning disabilities. The projects are as follows:

Project	Total investment over two years
Community Service Volunteers and Care2Stay Homeshare pilot for people with dementia	£58,560
Staff training and support in dementia skills in extra care housing	£60,000
Virtual multi disciplinary community teams in conjunction with health	£66,000
Staff support and training in dementia skills in care homes	£100,000
Alternative services for people with physical disabilities – Community Service Volunteers, shared housing	£430,724
Occupational therapy resource to support assessments and housing adaptations	£105,111
Staff costs to support projects and development of future service changes	£150,000
Young people with learning disabilities – preparing for adulthood	£220,695
Total	1,191,090

3.2 It was anticipated that the projects would result in cumulative net savings of £675k in the second year after which a full evaluation would be carried out to establish the ongoing net revenue savings which could be achieved. Activity within these projects has helped to mitigate the continuing significant pressure on the adult social care budgets. This final evaluation will be carried out at the end of 2014/15.

3.3 The savings have been reflected in reductions in the Department's budgets as follows:

Budget	Reduction in 2012/13	Reduction in 2013/14	Total reduction
Older people	-£100,000	-£150,000	-£250,000
Physical Disabilities	-£100,000	-£150,000	-£250,000

Budget	Reduction in 2012/13	Reduction in 2013/14	Total reduction
Learning disabilities	-£100,000	-£ 75,000	-£175,000
Total	-£300,000	-£375,000	-£675,000

- 3.4 The funding was included in the Education Care and Health (ECH) Department's budgets in year one (i.e.2012/13). It was anticipated that there would be total spend in 2012/13 of £584,610.
- 3.5 A number of the projects were delayed at the start due to difficulties in recruiting staff and/or the complexities of contractual arrangements. £1.054m remained unspent at the end of 2012/13.However projects which had started had created a potential commitment for Year 2 of £384,579 on time limited posts and contracts with external providers as set out below:
- 3 x Preparing for Adulthood Coordinators working with young people with learning disabilities
 - 1x Senior Occupational Therapist
 - 1x Senior Care Manager – dementia
 - 2 x Senior Care Managers – physical disabilities
 - 1 x Project Manager
 - 1 x Contracts Officer
 - Contract with Oxleas NHS Foundation Trust to work with care homes
 - Contract with Bromley Mind to work with extra care housing staff
- 3.6 For 2013/14 the Executive decided in June 2013 that the balance of the funding would not automatically be carried forward into the budget for 2013/14 but that a request would have to be submitted to the Portfolio Holder. Consequently further commitments against the budget were put on hold until the decision in September 2013.This further impacted on the Department's ability to achieve the required activity within the 2013/14 financial year.
- 3.7 At the end of 2013/14 the sum of £213,742 had been spent on the dementia, adults with physical disabilities and young people with learning disabilities projects. This leaves a total of £840,920 from the funding which was carried forward. To complete the projects it is estimated that a total of £448,920 will be required in 2014/15. This leaves £352,000 which it proposed should be returned to the central contingency. Should the Executive not agree the request, there will be an additional budget pressure in 2014/15 of around £450k in the ECHS Department budget , due to existing commitments.
- 3.8 The breakdown of the funding for 14/15 on time limited posts and contracts with external providers is set out below. The resources are focused on the areas of greatest pressure, namely occupational therapy to support people with physical disabilities and on upskilling care management staff, providers and individual family carers to support the increasing number of older people with dementia.
- 3 x Preparing for Adulthood Coordinators working with young people with learning disabilities

- 1x Senior Occupational Therapist
- 1 x Administrative Assistant for Occupational Therapy
- 1x Senior Practitioner – dementia
- 1x Senior Practitioner – physical disabilities
- 1 x Continuing Health Care specialist to work with the CCG to ensure the appropriate level of health funding for social care service users
- 1x part time Care Manager
- Contract with Oxleas NHS Foundation Trust to work with care homes
- Contract with Bromley Mind to work with extra care housing staff

DAY OPPORTUNITIES FOR OLDER PEOPLE INVEST TO SAVE

3.9 In February 2013 Executive agreed the commissioning strategy for older people day opportunities which included £876k invest to save funding spread over two years – £611,194 in 2013/14 and £264,390 in 2014/15. A progress report on the project was considered by Care Services Portfolio Holder and PDS Committee in January 2014 which indicated that, although early in the transition period, projected savings were on target. A further update is scheduled for September 2014. Executive is asked to confirm the allocation of the £264,390 for 2014/15 to the ECHS budget.

4. POLICY IMPLICATIONS

4.1 The proposals contribute to the Council's Building a Better Bromley priority of Supporting Independence.

4. FINANCIAL IMPLICATIONS

5.1 The financial implications are set out in the body of the report at paras 3.1 – 3.9.

5. PERSONNEL IMPLICATIONS

6.1 There would be 8.5 staff directly employed by the Council on these projects on time limited contracts. In the event that these fixed term contracts were terminated prior to the date set out in their contract then there would be an ongoing cost as these staff would be entitled to receive a minimum period of notice in accordance with the provisions of the Employment Rights Act 1996 up to a maximum of 12 weeks. The Council has a policy of avoiding compulsory redundancies wherever possible and in the event that these contracts are terminated then all efforts would be made to find redeployment for staff at risk. Staff continuously employed for two years or more may be entitled to a redundancy payment in accordance with the Council's redundancy policy. Staff aged 55 and over and in an occupational pension scheme would also be entitled to early release of benefits.

Non-Applicable Sections:	Legal implications
Background Documents: (Access via Contact Officer)	Executive report 7 th Sep 2011 (ACS11042) NHS Funds for Social Care : Investment plan for services for people with dementia

	<p>Executive report 19th October 2011 (ACS11055) NHS Funds for Social Care : Investment plan for services for people with physical disabilities and younger adults with learning disabilities</p> <p>Executive report 6th February 2013 (CS12067) Commissioning Strategy for older people day opportunities and respite care – invest to save</p> <p>Care Services Portfolio Holder report 3rd September 2013 (CS13034) Carry forward of invest to save funding – adult social care projects</p>
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